

Message Text

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ORIGIN IO-14

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E.O. 11652: GDS

TAGS: UNGA, PORG, JA, US

SUBJECT: ADDITIONAL DISCUSSIONS WITH JAPANESE DELEGATION

REF: STATE 100041

1. BEGIN SUMMARY: IN ADDITION TO SUBJECTS OF PRINCIPAL
INTEREST TO JAPANESE APRIL 10-11, WE ALSO HAD A USEFUL
EXCHANGE ON A RANGE OF UN-RELATED SUBJECTS SUGGESTED
BY THE JAPANESE. THESE INCLUDED: PARTICIPATION IN FORTH-
COMING SSOD; THE "KOREA QUESTION" AT UNGA; UNIFIL FUNDING;
NAMIBIA; US-GOJ PRE-UNGA 1978 CONSULTATIONS; RATIFICATION
OF HUMAN RIGHTS COVENANTS; CONTRIBUTIONS TO UNU; INTER-
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NATIONAL AGREEMENTS TO PREVENT ILLICIT PAYMENTS BY
TRANSNATIONAL CORPORATIONS; THE OVERVIEW COMMITTEE; AND
THE PRESIDENT'S PROPOSALS ON UN REFORM. END SUMMARY.

2. SSOD: JAPANESE SAID THAT BECAUSE OF HISTORICAL SIG-
NIFICANCE, SSOD IS OF GREAT INTEREST IN JAPAN. JAPANESE
SPEECH AND POSITION PAPERS ARE STILL IN PRELIMINARY

DRAFTING STAGES. THEY DOUBT PRIME MINISTER FUKUDA WILL ATTEND, SO SOON AFTER OFFICIAL VISIT TO US, BUT COULD NOT FORECLOSE POSSIBILITY; FON MIN IS MORE LIKELY TO BE REPRESENTATIVE. 400-600 NGO MEMBERS ARE EXPECTED TO VISIT NEW YORK DURING SSOD FOR THE PURPOSES OF PRESENTING

SIGNATURES OF CONCERNED JAPANESE CITIZENS TO SYG WALDHEIM. MAYORS OF NAGASAKI AND HIROSHIMA WOULD LIKE TO STAGE PHOTO EXHIBITS OF ATOMIC DESTRUCTION TO THEIR CITIES AT AREA UN HEADQUARTERS DURING ENTIRE SSOD. WE SAID WE ALSO EXPECT A NUMBER OF US NGOS TO FOLLOW THE WORK OF THE SSOD IN GREAT DETAIL, AND ARE KEEPING IN CLOSE TOUCH AND COORDINATION WITH THEM, SEEKING TO MAINTAIN A CONSULTATIVE RELATIONSHIP. OUR DELEGATION WILL REFLECT THIS, WITH PUBLIC REPRESENTATION AS WELL AS FAIRLY SUBSTANTIAL CONGRESSIONAL REPRESENTATION. WE REGARD SSOD AS THE BEGINNING OF AN IMPORTANT PROCESS, AND THAT IN ITSELF IS SIGNIFICANT EVEN THOUGH THE SSOD ACHIEVES NO BREAKTHROUGHS IN ARMS CONTROL. A NUMBER OF GOVERNMENTS, INCLUDING PROMINENT NONALIGNED, AGREE WITH THIS. WE WILL PUT GREAT STORE IN A CONSENSUS APPROACH. CONVENTIONAL ARMS CONTROL IS OF SPECIAL IMPORTANCE, AS WILL BE THE QUESTION OF FUTURE ARMS CONTROL NEGOTIATING MACHINERY. WE WILL MAINTAIN AN OPEN MIND, BUT WILL NOT SUPPORT CHANGE OF THE CCD SIMPLY FOR CHANGE'S SAKE.
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3. KOREA: JAPANESE ARE CONSCIOUS OF INCREASED DPRK INTERNATIONAL VISITS AND ACTIVITIES SINCE JANUARY, AND ASSUME THESE ARE AIMED AT REPAIRING RELATIONSHIPS DAMAGED AT COLUMBO NAM. GOJ DOES NOT, HOWEVER, BELIEVE EITHER NORTH OR SOUTH KOREA WISH TO RAISE KOREA QUESTION DURING NEXT UNGA. GOJ UNDERSTANDS ISSUE WILL NOT BE RAISED AT KABUL NAM, BUT THAT YUGOSLAVS HAVE AGREED IT MAY BE DISCUSSED AT BELGRADE. WE SAID THAT ALTHOUGH WE HAD NOT HEARD THE REPORT ON BELGRADE, THEIR ASSESSMENT COINCIDED WITH OURS, AND THAT WE SAW NO CURRENT NEED TO RESURRECT THE NEW YORK "CORE GROUP" ON KOREA.

4. UNIFIL: JAPANESE WERE INCLINED TO SUPPORT REGULAR ASSESSMENTS TO FUND UNIFIL, BUT COULD NOT MAKE COMMITMENT. JAPANESE UN MISSION COUNSELOR ONDA, SEEMINGLY SPEAKING ONLY FOR HIS MISSION, SUGGESTED THAT UNIFIL WAS AN EXAMPLE OF SECURITY COUNCIL OF ONLY 15 MEMBERS MAKING DECISIONS FINANCIALLY AFFECTING ALL OTHER MEMBERS. WE POINTED OUT THAT ALL CONCERNED ACTED WITHIN THE LIMITS OF THEIR RESPONSIBILITIES. THE SC AUTHORIZED ESTABLISHMENT OF THE FORCE; SYG DETERMINED ITS SIZE AND

DREW UP THE MANDATE. IT WILL BE UP TO THE GA TO DECIDE ON FINANCING.

5. NAMIBIA: WATANABE SAID GOJ HAS BEEN THINKING OF SUPPLYING CIVILIAN HELICOPTERS AND A LIGHT AIRCRAFT FOR UN NEEDS IN NAMIBIA (CF: TOKYO 6789), BUT THEY ARE UNCERTAIN AS TO DOMESTIC LEGAL PROBLEMS OR CONSTRAINTS

THEY MIGHT FACE. HE ACKNOWLEDGED THAT JAPANESE ARE SATISFIED WITH THE EXTENSIVE CONSULTATIONS WITH US ON NAMIBIA, BUT SUGGESTED THEY BE "INSTITUTIONALIZED." WE SAID SUPPORT ACTIVITIES IN NAMIBIA, IN SUCH AN EXTENSIVE TERRITORY, WILL BE A MAJOR LOGISTIC OPERATION, AND THAT A CONTRIBUTION SUCH AS THE JAPANESE SUGGESTED

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WOULD BE BOTH WELCOME AND USEFUL.

6. UNGA CONSULTATIONS: JAPANESE PROPOSED THAT "FIRST ROUND" OF US-GOJ 33RD PRE-UNGA CONSULTATIONS BE HELD IN TOKYO TOWARDS END OF JULY, BEFORE ATTITUDES OF RESPECTIVE GOVERNMENTS ON EMERGING ISSUES BECOME FIXED. WE SUGGESTED THIS WOULD POSE NO PROBLEM AND THAT WE HAVE BRIEF SECOND ROUND IN NEW YORK JUST PRIOR TO BEGINNING OF SESSION.

7. HUMAN RIGHTS COVENANTS: WATANABE SAID A LEGAL STUDY CONCERNING CONFLICTS BETWEEN HUMAN RIGHTS COVENANTS AND JAPANESE LAW HAS JUST BEEN COMPLETED. IT IS EXPECTED TO BE PRESENTED TO THE DIET DURING CURRENT SESSION, BUT HE WAS NOT SANGUINE DIET WOULD TAKE NECESSARY ACTION BEFORE CONCLUDING ITS SESSION NEXT MONTH, EVEN THOUGH THERE SEEMED TO BE A CONSENSUS THAT THE COVENANTS HAVE BEEN SUBMITTED TO THE SENATE WITH SOME RESERVATIONS (PROBABLY SIMILAR TO JAPAN'S), BUT THAT CONSIDERATION HAS BEEN DEFERRED BECAUSE OF THE PANAMA CANAL TREATIES, AMONG OTHER REASONS. WE REGARDED THE GENOCIDE TREATY AS PRIORITY, AND ARE HOPEFUL THAT IT MIGHT BE RATIFIED THIS SESSION, BUT ARE NOT CERTAIN. THERE IS NO CHANCE THAT THE TWO MOST RECENT COVENANTS WILL BE DEALT WITH IN THE CURRENT SESSION, BUT IN THE ORDER OF PRIORITIES, THE ADMINISTRATION HAS NOT YET BEGUN TO PUSH ON THIS.

8. UN UNIVERSITY: WATANABE POINTED OUT THAT GOJ HAS ALREADY CONTRIBUTED \$70 MILLION TO UNU, AND HAS ANOTHER \$10 MILLION IN NEXT YEAR'S BUDGET. HE SAID THIS IS A MATTER OF GREAT INTEREST IN JAPAN, BUT THAT THERE IS NO POSSIBILITY GOJ CAN GO ON MAKING CONTRIBUTIONS UNLESS

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US ALSO MAKES A SIGNIFICANT CONTRIBUTION. WE EXPLAINED WE ARE ASKING CONGRESSIONAL AUTHORITY FOR \$7.5 MILLION, AND CONTINUE TO STRONGLY SUPPORT THIS. WE HOPE THE HOUSE WILL THIS YEAR REPEAT A GENERAL STATEMENT OF SUPPORT.

9. ILLICIT PAYMENTS: THE JAPANESE SAID ALL THE DRAFT CONVENTIONS THEY HAVE SEEN (SUCH AS FRENCH AND US) ON PROPOSALS TO PREVENT ILLICIT PAYMENTS BY TRANSNATIONAL CORPORATIONS ARE "TOO EXTENSIVE" AND CONFLICT WITH

CURRENT JAPANESE DOMESTIC CRIMINAL LAW. NONETHELESS, THEY ARE TAKING THE QUESTION VERY SERIOUSLY, PARTICULARLY IN THE LIGHT OF THE LOCKHEED AFFAIR.

10. UN OVERVIEW COMMITTEE: WE NOTED THAT UNDER SECRETARY COOPER WILL ATTEND THE LAST FEW DAYS OF THE MAY OVERVIEW COMMITTEE MEETING. OUR MAIN EFFORT HERE WAS TO TRY TO CONVINCE THE JAPANESE THEY SHOULD UPGRADE THE LEVEL OF THEIR PROPOSED REPRESENTATION. WATANABE PROMISED TO REPORT THIS EXCHANGE TO TOKYO. WE EXPLAINED WE REGARD THE OVERVIEW COMMITTEE AS A VERY SIGNIFICANT DEPARTURE, WHICH WE WANT TO KEEP FROM EVOLVING INTO A NEGOTIATING BODY, WHICH THE G-77 APPARENTLY WOULD LIKE TO SEE IT BECOME.

11. UN REFORM: JAPANESE SAID THEY HAD NOTED, BUT NOT YET STUDIED, PRESIDENT CARTER'S PROPOSALS FOR UN REFORM (COPY POUNCHED SELIGMANN). THEY ASKED A NUMBER OF QUESTIONS, PRIMARILY RELATING TO SECURITY COUNCIL PROPOSALS. WE ENCOURAGED THEIR CLOSE STUDY OF THE REPORT AND SAID THE OBJECT OF THE PROPOSED ANNUAL MINISTERIAL-LEVEL CLOSED-DOOR MEETINGS WOULD BE TO MOVE THE SC INTO OTHER AREAS OF THE INTERNATIONAL AGENDA IN WHICH IT COULD PLAY A USEFUL ROLE. THE IDEA OF THE PROPOSED SUB-COMMITTEES WOULD BE TO DEAL MORE EXPEDITIOUSLY AND

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EFFECTIVELY WITH SPECIFIC PROBLEMS, SUCH AS WAS DONE WITH THE "CONTACT GROUP" ON NAMIBIA. WITH REGARD TO THE PROPOSAL FOR THE ESTABLISHMENT OF A SPECIAL CONTINGENCY PEACEKEEPING FUND, WE HAVE NOT YET DECIDED ON TACTICS FOR SEEKING UN APPROVAL. CHRISTOPHER

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